Evidence based policy and evaluation in NSW

University of Technology Sydney November 2018





Overview

World class evidence based policy – what's achievable

Current state – NSW

Bridging the two

The potential for evidence based policy







The goal is evidence-informed policy



_Juvenile Justice PDF



For questions on benefit-cost results relating to Juvenile Justice, contact Elizabeth Drake.

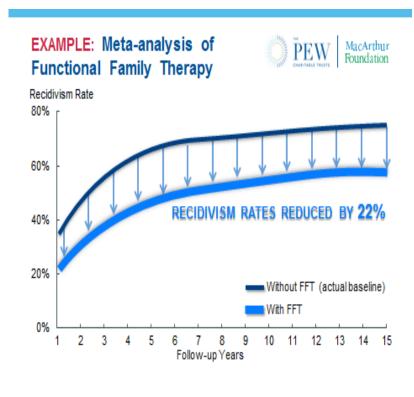
Program name (click on the program name for more detail)	⇔	Date of last literature review	Total benefits	Taxpayer benefits	Non- taxpayer benefits ⇔	Costs	Benefits minus costs (net present value) \Leftrightarrow	Benefit to cost ratio	Chance benefits will exceed costs
Education and Employment Training (EET, King County)		Dec. 2015	\$36,180	\$9,023	\$27,157	(\$865)	\$35,316	\$41.84	100 %
Cognitive Behavioral Therapy (CBT)		Dec. 2014	\$14,957	\$3,672	\$11,284	(\$395)	\$14,562	\$37.87	94 %
Coordination of Services		Sep. 2015	\$9,869	\$2,758	\$7,111	(\$419)	\$9,450	\$23.55	96 %
Parenting with Love and Limits UPDATED		Jun. 2016	\$39,057	\$9,779	\$29,279	(\$1,705)	\$37,352	\$22.91	98 %
Aggression Replacement Training (youth in state institutions)		Dec. 2014	\$22,870	\$4,816	\$18,054	(\$1,604)	\$21,266	\$14.26	93 %
Functional Family Therapy (youth in state institutions)		Dec. 2014	\$43,696	\$9,813	\$33,883	(\$3,467)	\$40,229	\$12.60	99 %
Aggression Replacement Training (youth on probation)		Dec. 2014	\$16,949	\$4,181	\$12,768	(\$1,603)	\$15,347	\$10.58	92 %
Functional Family Therapy (youth on probation)		Dec. 2014	\$30,792	\$8,017	\$22,775	(\$3,470)	\$27,322	\$8.87	99 %
Other family-based therapies (non-name brand)		Sep. 2015	\$15,145	\$3,675	\$11,470	(\$1,812)	\$13,333	\$8.36	96 %
Victim offender mediation		Apr. 2012	\$3,553	\$1,089	\$2,465	(\$615)	\$2,938	\$5.77	75 %
Wilderness experience programs		Sep. 2015	\$27,408	\$8,367	\$19,041	(\$6,462)	\$20,946	\$4.24	100 %
Mentoring		Jun. 2014	\$13,685	\$4,267	\$9,417	(\$3,300)	\$10,385	\$4.15	84 %
Therapeutic communities for juveniles with substance use disorder		Dec. 2012	\$19,340	\$4,529	\$14,811	(\$4,717)	\$14,623	\$4.10	83 %
Intensive supervision (parole)		Sep. 2015	\$6,768	\$1,660	\$5,108	(\$2,156)	\$4,611	\$3.14	68 %
Functional Family Parole (with quality assurance)		Jan. 2013	\$11,916	\$3,078	\$8,837	(\$4,618)	\$7,297	\$2.58	71 %
Family Integrated Transitions (youth in state institutions)		Dec. 2014	\$29,044	\$7,132	\$21,912	(\$11,948)	\$17,096	\$2.43	75 %
Multisystemic Therapy		Apr. 2012	\$18,935	\$4,651	\$14,284	(\$7,834)	\$11,102	\$2.42	84 %
Multidimensional Treatment Foster Care		Jun. 2014	\$17,432	\$4,575	\$12,857	(\$8,379)	\$9,054	\$2.08	62 %
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The Washington State approach

Outcomes in Washington State

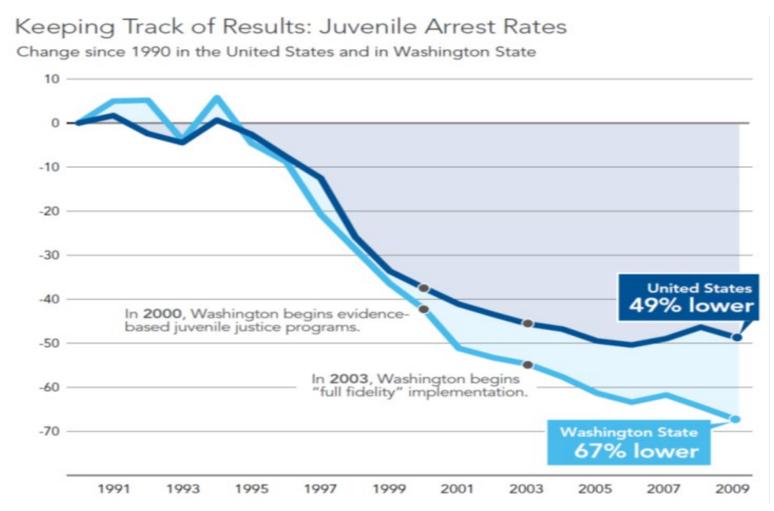
- Juvenile arrest rates declined 62% relative to national rate of 48% (since 1990)
- Reconviction rates across all prison release cohorts trended downward (1990-2006).
- Non drug crime rate dropped (each year since 2005)
- Crime rates down without increased incarceration
- State incarceration rate ~56% of national rate



Source: Washington State Institute for Public Policy

What's achievable - better outcomes

Outcomes in Washington State – reduction in juvenile arrest rates



Current state NSW





Identified weaknesses in resource allocation

Criticism by major reviews

► NSW Commission of Audit 2012:

"The matrix by which program effectiveness is measured <u>need to be significantly</u> <u>improved</u> to ensure that the full long term costs and benefits are incorporated in the calculation of public benefits from programs."

► NSW Financial Audit (Lambert Report) 2011:

"There is no process for systematically evaluating expenditure on the stock of current programs – either to avoid duplication and overlap; or to identify policies that are ineffective or fail to provide good public value, and which could make way for other policies that yield higher public value outcomes at a lower cost."



Purpose of NSW pilot project





Key model inputs

- Marginal costs of detection, conviction and custodial care
- Victim impacts (direct and indirect), resource use and costs to society
- Recidivism rates, resource use rates, offending base rates
- Incapacitation, simultaneity and elasticity metrics
- Policing and prison population headcounts
- Earned income by single year of age and educational attainment: used in model for early years interventions
- Evidence library: effect sizes of intervention outcomes



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Limitations

And what would be required to replicate capability in NSW?

Data and Skill sets

- Data availability and quality
- Agency data-wrangling capability

Evidence

- Lack of local outcome data
- Global evidence may not always be relevant in interim

Puts evidence based policy into practice

- Cannot operate without institutional and cultural framework
- Outputs ineffective unless linked to decision making



Results of NSW Pilot

Collection and adaptation of data portfolio-wide

Estimated marginal system costs and victim costs for first time

Proven feasibility of Washington State model in NSW

Demonstrated potential to support evidence based policy in NSW

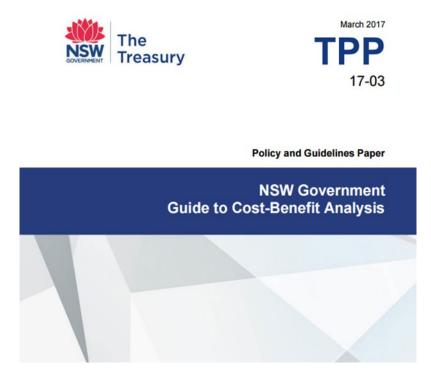
Centre for Evaluation and Evidence

Setting the policy standards

Building capacity to meet policy standards

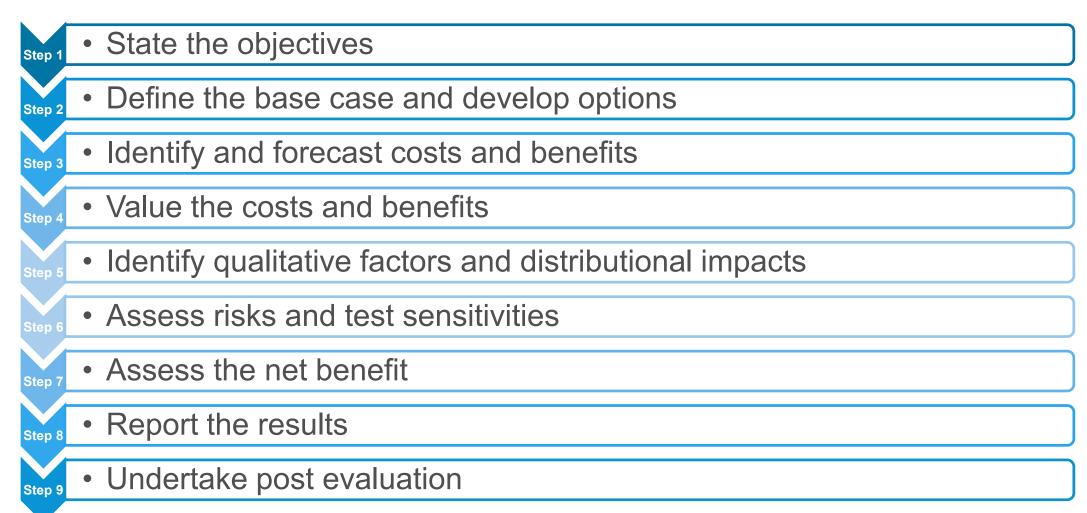
Strengthen links to policy and resource allocation decisions

NSW policy for ex-ante and ex-poste evaluation

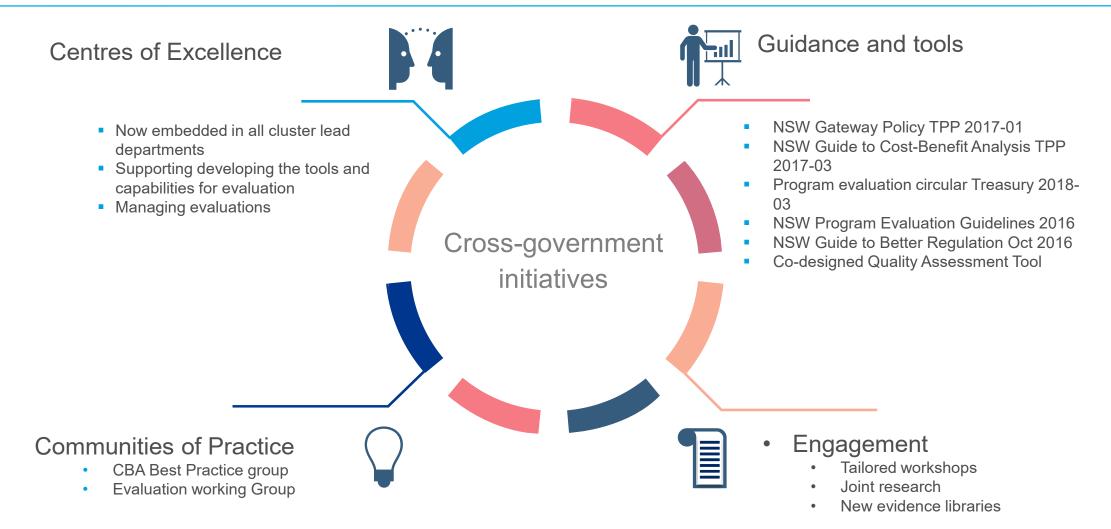




Ex-ante evidence for new policy proposals

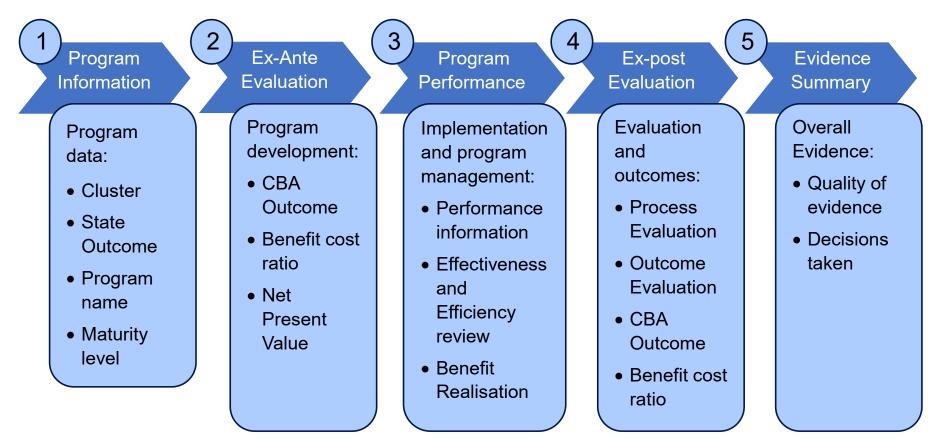


Building capacity across the NSW public sector



Building an evidence library

Evidence will be gathered throughout the policy development lifecycle, including, Budget process and funding requests, reviews and evaluations and final program evaluations



Evidence as an input to decision-making

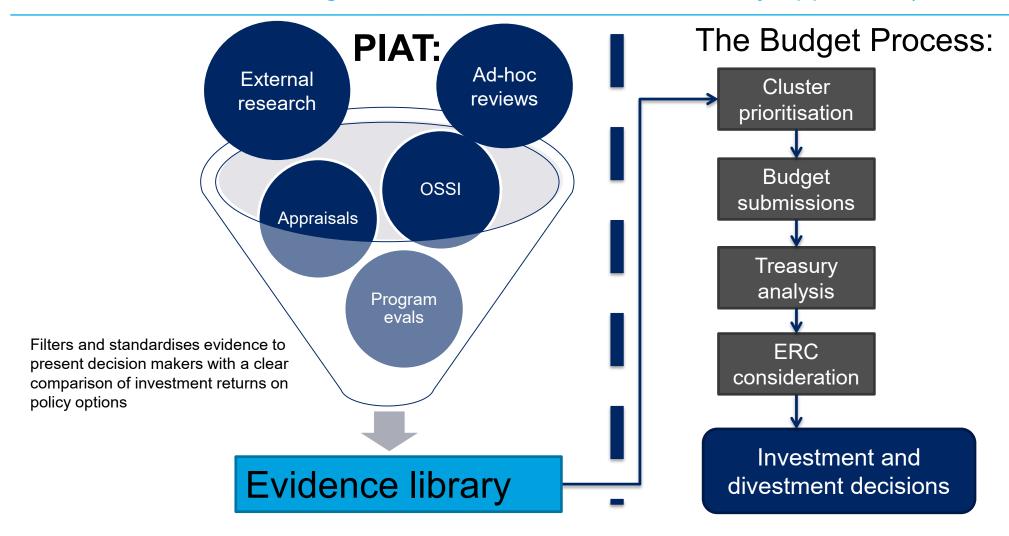
Ties to resource allocation





Building Policy Impact Assessment Capability

Modelled on the Washington State Institute for Public Policy Approach (WSIPP)



Outcome Evaluations and Outcomes Budgeting

with Budget funds.

State Outcomes

Outcome Indicators

Program Groups

Programs

Program KPIs

Initiatives

Initiative KPIs

Outcomes Budgeting
Fugluations

Evaluations

are being or have been achieved. (e.g. input, output, efficiency, effectiveness, and/or equity KPIs)

Individual capital, recurrent and/or regulatory policy proposals.

Benefit cost ratios, net present value, performance monitoring data and post evaluation findings for an initiative.

Describes what the government is seeking to achieve for the people of NSW

A measure of effectiveness that can reasonably demonstrate to the public the

performance of the Government in achieving the specific State Outcome.

An administrative mechanism to hold together all relevant and related

specific outputs that contribute towards achieving a State Outcome.

Programs that specifically contribute towards a particular State Outcome.

The collection of activities, tasks, divisions or functions of an agency, to deliver

A quantitative or qualitative measure of Program performance that is used to

demonstrate change and which details the extent to which Program results

- ► How to get there?
 - Mindset
 - Skillset e.g. tools to make CBA & evaluation easier
 - Dataset
 - Process e.g. 1-3% of program budget for ex-ante & ex-post evaluation
 - Durable ties to policy decisions and resource allocation
- ► Returns on this 'evaluation investment' are high



Thankyou